

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12
NSAE-00 PA-01 SS-15 SP-02 ICA-11 TRSE-00 NSCE-00
INRE-00 SSO-00 OIC-02 /074 W
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O 281524Z AUG 78
FM USMISSION USNATO
TO SECSTATE WASHDC IMMEDIATE 3501
SECDEF WASHDC IMMEDIATE
INFO ALL NATO CAPITALS

C O N F I D E N T I A L SECTION 01 OF 02 USNATO 07909

SECSTATE FOR EUR/RPM. SECDEF FOR OASD(ISA), OUSDR&E/IP.

E.O. 11652: GDS
TAGS: OCON, NATO, MILI
SUBJECT: LTDP FOLLOW THROUGH - NADREPS ACTION 4 SEP 78

REF: (A) NATO LTR DS/ASG(78)201 DTD 19 JUL 78; (B) NATO
LTR DS/ASG(78)207 DTD 28 JUL 78; (C) NATO LTR ASG(78)211
(TO BE CIRCULATED); (D) AC/281(LTP)D(78)1 DTD 28 JUL 78;
(E) DPC/D(78)7 DTD 10 MAY 78.

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SUMMARY: NATIONAL ARMAMENT DIRECTOR REPRESENTATIVES
(NADREPS) WILL DISCUSS LONG-TERM DEFENSE PROGRAM (LTDP)
FOLLOW-THROUGH ON 4 SEP 78. THIS MESSAGE PROVIDES OUR
COMMENTS ON CNAD ACTION CONCERNING LTDP FOLLOW-THROUGH.
(COMMENTS FOLLOW SEPTEL ON ADDITIONAL TOPICS FOR THAT
MEETING: (1) THE DRAFT AGENDA FOR THE NEXT CNAD, (2) NAPR,
AND (3) SAFETY ASPECTS OF TRANSPORTATION AND STORAGE OF
MILITARY AMMUNITION AND EXPLOSIVES.) IN THIS MESSAGE, WE
PROPOSE A PLAN THAT COULD MAINTAIN THE LTDP MOMENTUM IN
CNAD THROUGH EXTRAORDINARY ACTION IN EARLY SEPTEMBER. WE
MAY BE ABLE TO PREVENT A SIX-MONTH DELAY BY TASKING IN
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OCTOBER THE REAL ACTION SUBGROUPS OF EXPERTS WITH THE
MEASURES ASSIGNED TO CNAD AND HAVING U.S. REPRESENTATIVES
TO THOSE SUBGROUPS TABLE PROPOSED PROGRAM PLANS. ACTION
REQUESTED: WASHINGTON GUIDANCE BY OOB, BRUSSELS, 1 SEP 78.
END SUMMARY.

1. REF A, DACOMED TO USDRE ON 25 JUL, CALLS FOR SIX NADREP

ACTIONS OF WHICH THREE SHOULD BE AGREED URGENTLY. REF B IS AN UPDATE TO REF A AND WAS DATED ON 2 AUG. IT IDENTIFIES 45 MEASURES WHICH THE EXECUTIVE WORKING GROUP (EWG) IDENTIFIED FOR CNAD ACTION (SEE REF D). ASYG WALSH HAS DETERMINED THAT 32 MEASURES ARE ONGOING IN SOME FORM, AND 14 ARE NEW. (ONE MEASURE HAS TWO PARTS -- ONE OLD, ONE NEW.) REF C WILL BE A PARAPHRASING OF THE INFORMATION CONTAINED IN REFS B, D AND E, AND SHOULD BE ISSUED EARLY WEEK OF 28 AUG.

2. IMMEDIATE ACTION FOR NADREPS FROM REF A:

- A. DECIDE IF IT IS APPROPRIATE FOR CNAD TO ASSUME RESPONSIBILITY FOR THE 14 NEW MEASURES. COMMENT: RECOMMEND WE AGREE THAT CNAD ACCEPT ALL 14 NEW MEASURES. END COMMENT.
- B. DECIDE THAT THE ALLOCATION OF RESPONSIBILITY TO CNAD BODIES IS APPROPRIATE. COMMENT: RECOMMEND WE AGREE WITH THE CATEGORIZATION SHOWN IN THE ENCLOSURE TO REF B, WITH THE POSSIBLE EXCEPTION OF THE SURFACE-TO-AIR WEAPONS PACKAGE, WHICH WILL PROBABLY REQUIRE MILITARY VALIDATION OF THE SAM DEPLOYMENT PROPOSED BY TF 5. END COMMENT.
- C. DECIDE HOW TO ASSIGN THE RESPONSIBILITY TO THE CNAD BODIES. ALTHOUGH WE DO NOT YET HAVE REF C, WE BELIEVE CONFIDENTIAL

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IT WILL TAKE A NORMAL PROCEDURAL APPROACH TO TASKING, WHICH WOULD BE INADEQUATE. WE PROPOSE THAT US NADREP CIRCULATE THE FOLLOWING LETTER TO OTHER NADREPS ON 1 SEP FOR DISCUSSION AT NADREP MEETING ON 4 SEP.

3. BEGIN TEXT OF LETTER TO NADREPS:

- HEADS OF GOVERNMENT LAST JUNE APPROVED THE LONG TERM DEFENSE PROGRAM (LTDP). IF WE ALLOW NORMAL NATO PROCEDURES TO DICTATE, IT MAY WELL BE ONE YEAR LATER BEFORE SOME SUBGROUPS (WHO WILL BE TASKED FOR ACTION) ARE ABLE TO BEGIN WORKING THE PROBLEM. IN THIS LETTER, I PROPOSE AN APPROACH WHICH COULD REDUCE THAT TIME BY SIX MONTHS AND MAINTAIN THE MOMENTUM IN A PROGRAM OF EXTREME IMPORTANCE TO NATO.
- THE PROBLEM
- UNDER NORMAL NATO PROCEDURES THE CNAD, MEETING ON 24 OCTOBER, WOULD TASK MAIN ARMAMENT GROUPS (MAGS) WITH SPECIFIC ACTIONS RELATED TO DS/ASG(78)207. THE NATO NAVY ARMAMENTS GROUP (NNAG) MEETS ON 8 NOV 78, AIR FORCE (NAFAG) ON 30 NOV 78, AND TRI-SERVICE GROUP ON COMMUNICATIONS AND

ELECTRONIC EQUIPMENT (TSGCEE) MEETS ON 5 DEC 78. THE ARMY
NAAG MEETS ON 26 SEP 78 -- TOO SOON TO TASK. THIS MEANS
THAT NAAG WOULD NOT BE TASKED UNTIL IT SUBSEQUENTLY MEETS
IN FEB 79.

- AS A RESULT, NO SUB-GROUPS COULD BE TASKED BY MAGS
UNTIL NOV 78 - FEB 79 TIMEFRAME. THIS MEANS THAT ALMOST
ALL SUBGROUPS, INVOLVED IN LTDP PROGRAMS, WHICH MEET THIS
FALL WILL NOT BEGIN WORK ON ANY NEW PROGRAMS IDENTIFIED
UNTIL SPRING 79 OR LATER.

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C O N F I D E N T I A L SECTION 02 OF 02 USNATO 07909

- THE SOLUTION

- I PROPOSE THE FOLLOWING SCHEDULE OF EVENTS:

- - 4 SEP 78: NADREPS DISCUSS THIS PAPER AND FORWARD
IT TO CAPITALS WITH THEIR RECOMMENDATIONS FOR APPROVAL OF
THE APPROACH BY 18 SEP.

- - 18 SEP 78: NADREPS, ACTING FOR CNAD, INVITE
MAGS TO TASK THOSE SUBGROUPS SUGGESTED IN DS/ASG(78)207.
INFO COPIES OF TASKING WOULD GO TO INVOLVED SUB-GROUPS.

- - 19 SEP 78: SECRETARIES OF MAG'S TRANSMIT COPIES
OF TASKING TO NATIONAL REPRESENTATIVES OF MAG'S WITH SUG-
GESTED SUB-GROUPS FOR ACTION, USING 2-WEEK SILENCE PROCE-
DURE.

- - 3 OCT 78: SECRETARIES OF MAG'S SEND FORMAL TAS-
KING TO SUBGROUPS ON BEHALF OF MAIN GROUPS.

- THE RATIONALE

- ACCORDING TO DS/ASG(78)207, THERE ARE 45 MEASURES FROM LTDP REQUIRING CNAD ACTION. OF THESE, ONLY 14 ARE NEW MEASURES.
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SURES, THE REST ARE ALREADY ONGOING IN SOME FORM. HEADS OF STATE AND GOVERNMENT, EXCEPT FRANCE AND GREECE, HAVE ALREADY APPROVED THESE MEASURES FOR ACTION. DS/ASG(78)207 HAS ALREADY BEEN DISTRIBUTED FOR A MONTH AND CAPITALS HAVE HAD AMPLE TIME TO REVIEW THE SUGGESTED ASSIGNMENTS TO SUB-GROUPS. NADREPS, ACTING FOR CNAD, COULD CERTAINLY ACT NOW WITH INSTRUCTIONS RATHER THAN WAITING UNTIL CNAD MEETING IN LATE OCTOBER. IN THE CASE OF NAAG, THIS WOULD EVEN ALLOW DISCUSSION AND TASKING WHEN THAT BODY MEETS ON 26 SEP 78. CERTAINLY THESE ARE EXTRAORDINARY MEASURES WHICH ONE WOULD NOT WISH TO TAKE NORMALLY, BUT WHICH WILL ALLOW US TO KEEP THESE PRIORITY MEASURES MOVING IN A DECISIVE AND DELIBERATE MANNER. END TEXT OF LETTER TO NADREPS.

4. BEGIN COMMENT: THERE IS NO POINT IN ACCELERATING THE TASKING OF SUB-GROUPS UNLESS SOMEONE PREPARES A PROGRAMMATIC PLAN OF ACTION FOR EACH TASK.

- U.S. REPRESENTATIVES TO THE SUBGROUPS OF EXPERTS SHOULD COME TO THESE FALL MEETINGS WITH CONCRETE PROPOSALS FOR PROGRAM PLANS, REGARDLESS OF WHETHER THE MEASURE IS NEW OR ONGOING. THE GROUPS OF EXPERTS CAN DRAW ON THE TASK FORCE REPORTS, AS BACKGROUND, AND EWG REPORTS TO ADD TO THEIR NATIONALLY CONTRIBUTED KNOWLEDGE IN ORDER TO DEVELOP A PROGRAM MASTER PLAN. INITIAL ESTIMATES OF MILESTONES SCHEDULES, COSTS, AND FORESEEABLE PROBLEMS WILL BE ROUGH, WITH MANY HOLES, BUT THE GROUP SHOULD WORK TOWARD FILLING IN THE INFORMATION AND MAKING THE ESTIMATES FIRMER AT FUTURE MEETINGS.

- THESE STEPS SHOULD ALLOW ASYG/DS WALSH, OR THE PROGRAM MONITOR, TO REPORT INITIATION OF ACTION IN THE DECEMBER 1978 REPORT TO MINISTERS, AND SOME SUBSTANTIVE PROGRESS IN
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THE SPRING 1979 REPORT. END COMMENT.

5. DEFERRED NADREPS ACTION (PARAS 2 & 3 REF A):

- A. DECIDE IF ONGOING EFFORT IS AGGRESSIVE ENOUGH.

COMMENT: WE THINK THIS WILL REQUIRE STUDY, DISCUSSION AND WILL ALSO HAVE TO AWAIT THE INITIAL RESPONSES FROM THE SUB-GROUPS OF EXPERTS BEFORE NADREPS CAN MAKE A JUDGEMENT. END COMMENT.

- B. GIVE THOUGHT TO REDUCING NON-LTDP ONGOING WORK TO ACCOMMODATE NEW LTDP MEASURES AND/OR INCREASED EFFORT IN ONGOING LTDP MEASURES. COMMENT: SAME AS 5.A. ABOVE. END COMMENT.

6. REQUEST GUIDANCE BY OOB BRUSSELS, 1 SEP 78. BENNETT

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